

# PRE-ELECTION REPORT 2025



Connected Communities | Desirable Lifestyles | Treasured Environments | Thriving Economy  
Hapori Tūhono | Āhua Noho Tōrere | Taiao Piki Kōtuku | Ōhanga Taurikura





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## INTRODUCTION TO THE PRE-ELECTION REPORT

The preparation and issue of this report is a legislated requirement under section 99A of the Local Government Act 2002, as part of the triennial election cycle. This report has been prepared by the Chief Executive and has not had any input from elected members.

The purpose of the report is to provide information about the local authority in the lead up to the Local Government Election on 11 October 2025.

This is not a standalone document. It restates the forecasts contained within the 2024-27 Long-Term Plan, as well as a summary of performance over the last three years.

The financial information contained in this Pre-Election Report has been compiled from the following sources:

- The financial information for the years 2022/23 and 2023/24 has been extracted from the Annual Reports for these years.
- The financial information for the 2024/25 year and onwards has been extracted from the 2024-2027 Long Term Plan along with our latest estimates for 2024/25. These reports and plans can be accessed at: <https://www.wairoadc.govt.nz/documents-and-forms>

The information in this document has not been separately audited. However, components of the financial information presented in the following pages have been separately audited by the Auditor General, through its agent Ernst & Young, as part of the Annual Report audits.

As the district has less than 20,000 residents, Wairoa District Council (WDC) is eligible for reporting concessions under clause 37 schedule 10 of the Local Government Act 2002.

For the purposes of this report Wairoa District Council has opted not to apply these concessions. As a result forecasted financial statements have been provided up to 2029.

## OUR STRATEGIC DIRECTION

### Our Mission

To lead and support the Wairoa Community through decision-making that promotes the social, economic, environmental and cultural wellbeing of the district now and in the future.

### Our Vision

Thriving Economy, Desirable Lifestyles,  
Treasured Environments, Connected  
Communities.

### Community Outcomes



Social Wellbeing



Economic Wellbeing



Cultural Wellbeing



Environmental Wellbeing

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## FROM THE CHIEF EXECUTIVE

### Purpose

The preparation and issue of this report is a legislated requirement under section 99A of the Local Government Act 2002, as part of the triennial election cycle.

This report is politically independent with special care taken to ensure the information provided here is politically neutral, and provides information to promote discussion leading up to the 2025 local election about the issues facing the local authority.

All information used in the preparation of this report has been taken from publicly available sources with links provided at the end of this document.

### Report

Every three years, the community has the opportunity to elect their district leaders – the Mayor and Councillors. The process gives us the chance to think about how we want the district to be governed. I am pleased to present Wairoa District Council's Pre-Election Report ahead of the 2025 Local Election.

This report is designed to draw the public's attention to key issues in the coming years, and to the current Council's performance against the adopted Financial Strategy as well as the forecast financial position for the incoming Council.

This report assesses Council's present and future needs for our community and the recent progress and future planned programme of work to meet these challenges. Council's role, as outlined within its Long-Term Plan 2024-27 (LTP), is to deliver core infrastructure and to maintain current levels of service, as well as ensuring our communities can meet future challenges and plan effectively for the future in an affordable and appropriate way.

This Pre-Election Report also outlines significant infrastructure projects for the district including implementation of the Local Water Done Well programme and vital roading projects. Other major issues and projects outlined in this report include nationally led projects such



as the Resource Management Act replacement and locally led projects such as enhancing Wairoa's Central Business District.

This is not a standalone document. Residents interested in reading more about the information contained in this report should look at the Wairoa District Council Long-Term Plan 2024-2027 and Annual Plan 2025/2026. Additional information on previous year's performance is contained in the Annual Reports. These documents are readily available from [www.wairoadc.govt.nz/documents-and-forms](http://www.wairoadc.govt.nz/documents-and-forms) or available from Council's main office.

I am committed to leading an organisation that delivers core levels of service to the community in an affordable and appropriate way. This report is part of that commitment. An informed community is, after all, part of a healthy democracy.

Matthew Lawson  
Chief Executive  
11 July 2025

## OUR FOCUS

Resilience is about planning, adapting, and building a stronger Wairoa that can withstand adversity and bounce back quickly. Our journey towards resilience is a long-term commitment, requiring proactive planning and early issue identification to ensure we meet the needs of our district today and for generations to come.

### Focus 1: Local Water Done Well

Local Water Done Well (LWDW) is a new set of laws changing how councils handle the oversight and operation of drinking water, wastewater, and stormwater. It allows councils and their communities to keep ownership of their services and assets while offering new ways to deliver and pay for water services.

Under the new approach, councils must both find better and more efficient ways to provide these services, and meet new health, environmental and economic regulations.

The Government prefers, but is not requiring, councils to work together to form larger water entities to invest in infrastructure. Wairoa District Council is working with nearby councils to explore joint solutions.

### Three Key Components Of Local Water Done Well



Fit-for purpose service delivery models and financing tools



Ensuring water services are future-proofed and financially sustainable



Introducing greater central government oversight, economic and quality regulation

### Focus 2: Solid Waste Minimisation

A focus area for the Council is managing our solid waste now and into the future. These challenges are:

- The need to find a suitable option to replace our current landfill cell which is nearing the end of its usable life.
- Promoting a community-wide approach to waste minimisation.
- Improving access to recycling facilities across our district.

### Focus 3: Recovery to Resilience

The Wairoa District continues to operate under the severe impacts from Cyclone Gabrielle and weather-related and flood events of recent years. Recovery is more than rebuilding what was lost—it's about working together to create resilient solutions. The lasting effects and financial demands of these events have meant our business-as-usual operations have changed and we continue to make difficult decisions moving forward.

### Focus 4: Wairoa Flood Mitigation Project

Following the devastating impacts of Cyclone Gabrielle in February 2023, \$70 million of Government funding was ring-fenced to provide community-scale flood mitigation for Wairoa. Since then, work has been ongoing to find solutions to help protect Wairoa from future flood events.

Option 1C+ has been confirmed as the preferred flood mitigation option for North Clyde. This option involves a 190m wide, 1,100m long floodway which temporarily allows excess water to flow through it only when river levels reach a certain height – for example, during very high flood events. The floodway will have an average depth of 1.2m and will cover a total area of approximately 31 hectares.

It will be enclosed by stopbanks averaging 1.5m in height. In addition, flooding risk will be further mitigated by raising the floor levels of three houses in Frasertown, and through the construction of stopbanks on the southern side of the Wairoa River, from the State Highway 2 (SH2) bridge in the Wairoa township, along the river esplanade and toward Mitchell Road. While more detailed design is required, the total length of these stopbanks is currently estimated to be around 1,200m.

Progressing Option 1C+ remains subject to land accessibility. The Wairoa Flood Mitigation Project team are engaging directly with confirmed impacted home and landowners.



### Focus 5: Changing priorities and legislative changes

The Central Government is undertaking a series of reforms, some of which directly affect local government operations. These include:

- Changes to the Resource Management Act
- Proposed changes to the Local Government Act
- The Government's Local Water Done Well initiative. (Until final decisions are made and implemented, the Council will continue to provide drinking water, wastewater, and stormwater services).
- Development Contributions Policy

Additionally, Central Government has asked local councils to focus on doing the basics brilliantly and reducing the rates increases on their communities.

### Focus 6: Supporting a sustainable and growing economy

To promote a sustainable economy in Wairoa, we need to provide and support services, infrastructure and connectivity to enable businesses to flourish and to boost our local economy by:

- Continuing to connect and grow our relationships with our regional partners, central government agencies, iwi and Post Settlement Governance Entities
- Working with Waka Kotahi New Zealand Transport Agency to ensure local roading network and State Highway connectivity.
- Lessening the burden on ratepayers by actively seeking additional external funding for Council-related activities to grow our district. Through its relationships, Council has secured external funding for projects like the main street Ahi Kōmau Gemmells on Parade hospitality, retail and community courtyard redevelopment, relocation of the Wairoa Visitor Information Centre, Marine Parade riverbank restoration, the Mahia recycling centre and flood-related cleanup.
- Providing and supporting community facilities and social hubs such as The Gaiety Theatre, Wairoa Community Centre, Wairoa Museum and Wairoa Visitor Information Centre, which also create employment opportunities.

- Quality Roding Services (Wairoa) Ltd (QRS) is a Council-Controlled Trading Organisation owned by the Wairoa District Council. QRS is a major employer in the district and provides training and upskilling for our people.
- Providing connectivity through the completion of the temporary Te Reinga Bridge, and securing funding for the building of the new permanent Te Reinga Bridge.

### Focus 7: Sustainable service delivery and partnering with others

Some services that impact our community are provided by others. We work with organisations and partners to advocate for our community and align infrastructure planning:

- The Hawke's Bay Regional Council manages the effects that people and animals have on freshwater, land, air and coastal water, as well as biodiversity, regional parks, flood protection, emergency management, environmental education and regional transport.
- Waka Kotahi New Zealand Transport Agency (NZTA) is responsible for ensuring the safe operation of State Highways across our region
- The Ministry for the Environment provides assistance with identifying waste minimisation options across the district
- Taumata Arowai, the drinking water regulator for New Zealand, is set to become a major partner in ensuring all communities have access to safe drinking water every day.

### Focus 8: Management of Council Projects












Since our Long-Term Plan 2024-27 was published, we have made improvements to our project management approaches across all Council projects and have developed and documented core requirements to help us better:

- Manage and use data and information to support our decision-making.
- Assess and manage risks across all projects,
- Prioritise investment decision-making; and
- Develop activity management plans that balance level of service, cost and risk.



## WHAT WE DO

Wairoa's infrastructure is the backbone of our district, ensuring the Council can deliver the essential services our community relies on. Maintaining and improving these services is key to supporting the social, economic, environmental, and cultural wellbeing of our people—both today and for future generations.

Activity	Description			Replacement Value
<b>Transport</b> 	<ul style="list-style-type: none"> <li>871km road (323km sealed)</li> <li>174 bridges</li> <li>448 retaining structures</li> <li>54km footpaths</li> <li>7.4km cycleways</li> <li>maintenance of an operational airport</li> <li>maintenance of streetlights across the district</li> <li>maintenance of Marine Parade CBD</li> </ul>			<b>\$638.7M*</b>
<b>Drinking Water Supply</b> 	<ul style="list-style-type: none"> <li>3 water supply networks</li> <li>118km Water pipes</li> <li>numerous valves</li> <li>hydrants</li> <li>water reservoirs</li> </ul>			<b>\$76.5M*</b>
<b>Wastewater</b> 	<ul style="list-style-type: none"> <li>4 wastewater networks</li> <li>59km of wastewater pipes</li> <li>numerous manholes</li> <li>treatment plants</li> <li>wastewater pump stations</li> </ul>			<b>\$59.3M*</b>
<b>Stormwater</b> 	<ul style="list-style-type: none"> <li>41km stormwater pipes</li> <li>24km of channels and drains</li> <li>maintenance of sumps and traps</li> </ul>			<b>\$40.1M*</b>
<b>Waste Management</b> 	<ul style="list-style-type: none"> <li>kerbside rubbish and recycling collection</li> <li>management of the Wairoa transfer station</li> <li>management of active and closed landfills</li> <li>operation of public litter bins</li> <li>rural recycling services</li> </ul>			<b>\$1.7M**</b>
<b>Pensioner Housing</b> 	<p>We have 32 pensioner flats across six locations. These consist of 16 bedsits, 10 single and six double bedroom units.</p>			<b>\$8.9M**</b>
Activity	Description			
<b>Community Facilities</b> 	<ul style="list-style-type: none"> <li>public toilets</li> <li>lighthouse</li> <li>civic buildings/halls</li> <li>cemeteries</li> <li>playgrounds</li> </ul>	<ul style="list-style-type: none"> <li>library</li> <li>sports parks</li> <li>reserves</li> <li>Gaiety Theatre</li> <li>Wairoa Museum</li> </ul>	<ul style="list-style-type: none"> <li>gardens</li> <li>street trees</li> <li>community centre</li> <li>boat ramps</li> <li>rural transfer stations</li> </ul>	
<b>Governance &amp; Community</b> 	<p>Provide community representation and support community participation in democracy. Provide support and development in the areas of emergency management, community engagement, economic development, archives and records. Develop relationships with tangata whenua and facilitate Māori participation in decision-making.</p>			
<b>Corporate Services</b> 	<p>Provide corporate services (incl. customer services, finance, administration, rates services, legal compliance, policy development) and property services for Council-owned properties. Hold investments and manage funds to support Council activities.</p>			
<b>Planning and Regulatory</b> 	<p>Regulatory activities including resource planning, environmental health, building control, alcohol control, dog and livestock control, and general bylaw enforcement.</p>			
<b>Recovery</b> 	<p>The Wairoa Recovery Office was established in the wake of Cyclone Gabrielle and remained functioning after the 2024 June flooding. The initial focus was on people, as well as rebuilding homes, businesses and infrastructure, such as roading connectivity. Council acknowledges that many people and businesses are still in the Recovery phase requiring guidance or assistance. Improving the resilience of the Wairoa district continues to be the priority as Recovery becomes imbedded into Council activities.</p>			

\*Source: WDC 2024 Fair Value Update of Roading and 3 Waters Assets. \*\*Source: WDC 2025 Insurance Schedule

# OUR PROJECTS

As we focus on building a resilient and prosperous Wairoa, Council remains committed to delivering essential services and maintaining vital infrastructure. The following projects are key to our resilience efforts, ensuring that our district is prepared for the future while meeting or exceeding legislative and policy requirements.

These projects were first introduced in our 2024-27 Long-Term Plan, and we’re providing this update to keep you informed on their progress.

The timing of some projects could be restricted by the outcome of the proposed Wairoa Flood Mitigation Project.


## Projects from the 2024-27 Long-Term Plan



**OUR ROADS**

43% of the multi-year emergency work programme has been completed, exceeding 2024/25 targets. This has unlocked access to further funding. The Mahia Blowhole dropout along the Nuhaka-Opoutama Road has been completed with the road realigned into the rail corridor which has restored two-lane access and improved long-term resilience.

The Opoiti Bridge has been repaired. The contract for the building of the new permanent Te Reinga Bridge has been awarded and construction will begin in May. The replacement Glenbrook/Waikare Bridge has been designed.



**SOLID WASTE MANAGEMENT AND MINIMISATION**

Work continues to identify a long-term solution to managing and minimising Wairoa’s Solid Waste.



**KERBSIDE COLLECTION**

Work continues to improve our current kerbside collection with improvements to our recycling model discussed further in this document.



**PROTECTING OUR TAONGA - FUTURE OF OUR ARCHIVES**

A relocation plan has been set for archives and records files with a location in Wairoa identified. The new site is being assessed for compliance.



**TAUTOKO WAIROA**

Tautoko Wairoa aims to support our business sector. The Marine Parade Ahi Kōmau hospitality, retail and community courtyard development has been a boost to the main street. The neighboring visitor information centre in the former Winter's building will complete this stage of the project. Council is working to ensure the policies, procedures and bylaws required to support businesses are in place.

# OUR PROJECTS


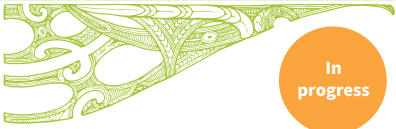
## TRANSPORT PROJECTS



### Road Safety Improvements

Implementing recommendations of the Safety Audit Project. Includes road widening, new signage and safety barriers, traffic calming and speed management.




**Progress Update:**  
\$6.8 Million of resilience funding has been secured from NZTA, enabling critical protection works against coastal and river erosion, including major projects on the Nuhaka-Opoutama road and Mahia East Coast Road.



### Road Pavement Improvements

- 300m dust sealing per year
- 300m traction sealing per year
- Widening/side benching


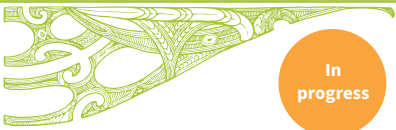

**Progress Update:**  
Projects in this area continue. Many projects are weather-dependent.



### Roadside drainage

Includes piping open drains and upgrades to culvert capacity.


**Progress Update:**  
Upgrading of culverts on roading network is ongoing. These upgrades are to manage the impact of rain on our roads.



### Bridge Improvements

Bridge deck and guardrail improvements, strengthening and replacements, seismic and scour resilience improvements.

**Progress Update:**  
Bridge improvements continue as can be seen with the completion of repairs on the Opoiti Bridge and the completion of the temporary Te Reinga Bridge.




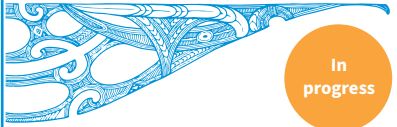
### Airport

Extension of the runway will provide greater service to the community in the future and during Civil Defence emergencies. Maintenance, repairs, and upgrades of the facility are required to meet civil aviation requirements.

**Progress Update:**  
Detailed costs of required upgrades have been completed; the next stage is the securing of funding from Central Government to allow work to begin.




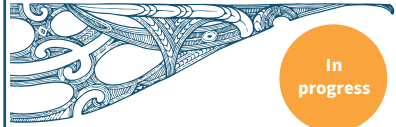
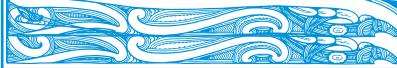
## WATER PROJECTS



### Stormwater network management

Investigation of the state of the stormwater network and upgrades to improve network resilience and capacity.


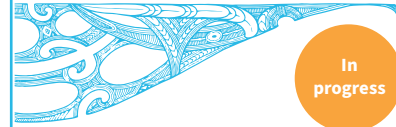

**Progress Update:**  
Modelling of the network and CCTV investigation is underway. This will inform areas that require replacement. Investigations of inflow and infiltration continues as part of the preventative maintenance on the network.



### Drinking Water Upgrade to Wairoa Pumping, Intake and Marine Parade Reticulation

Addressing the ageing Wairoa pumping main, intake and Marine Parade reticulation will ensure continued and reliable provision of safe drinking water.

**Progress Update:**  
Work to upgrade the drinking water supply in Wairoa and Frasertown is underway and progressing well. Upgrades to the Nuhaka Domain drinking water supply have been completed.




### Wastewater Projects



Projects in this area include modifications to the wastewater treatment ponds to increase the level of treatment and minimise discharge into the Wairoa River as well as removing the mortuary waste from the wastewater system.

**Progress Update:**  
Work is underway to upgrade the wastewater treatment ponds with equipment upgrades and construction of required components in progress.

Council is also working on a project to separate mortuary waste from the wastewater system as a result of community requests. This project involves the installation of a tank system to discharge mortuary waste onto land.




## COMMUNITY PROJECTS



### Reserves and Playgrounds

Continual maintenance of parks and reserves across the district.

**Progress Update:**  
Remediation work following flood damage has been completed across all playgrounds in the District.



### Visitor Information Centre

The new Wairoa Visitor Information Centre building is nearing completion and is expected to be opened soon.

**Progress Update:**  
The new relocated, centralised Wairoa Visitor Information Centre will be operational soon, bringing more tourists and visitors to the main street.



### Community Centre

Working with the new incoming management team to determine the nature of improvements to the centre.


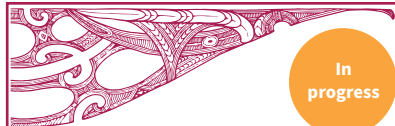
**Progress Update:**  
From July 1, 2025, the Wairoa Community Centre will be under new management. Last year, Sport Hawkes Bay advised that after 13 years, it would not be renewing its management contract.



### Animal Control Facility

The current facility does not meet legislative requirements. A new purpose-built facility is required to meet legislative standards, evolving animal welfare legislation and health and safety requirements.

**Progress Update:**  
This project also includes a new Dog Control Bylaw and a new Dog Control Policy alongside the building of the new facility for which a site has been chosen.



### Pensioner Housing

The Council currently manages and maintains 32 residential units on six sites located in the Wairoa township. The units are self-contained (attached and detached) and are surrounded by other units in various complexes.


They provide privacy and independence, while also providing a community atmosphere.

Keeping our pensioner housing affordable, safe and at healthy homes standards is a priority. This includes ongoing maintenance and refurbishment.

**Progress Update:**  
Work to ensure all units meet healthy homes standards is ongoing.

Council's intention is to bring the management of pensioner housing back in house providing Council has the staff/resource to achieve this.

Rentals are to be set at 80% of the market rate or at 30% of the gross amount of National Superannuation (after adjustment for the assessed level of the Work and Income accommodation supplement), whichever is the lesser of the two, with rent changes taking effect on 1 July annually.

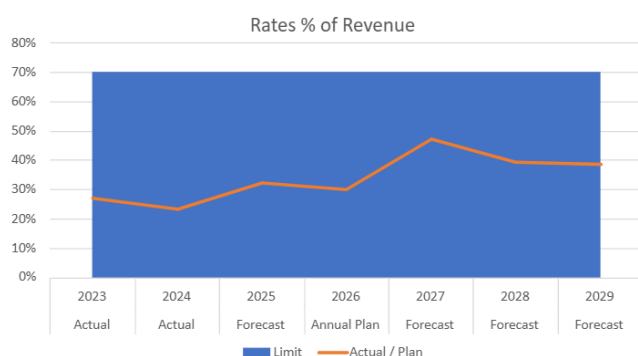


# FINANCIAL INFORMATION

## Financial Thresholds

Council's Financial Strategy prescribes several limits to ensure that it delivers services to the community within a prudent financial framework. These are stated below, with historical and expected performance against these depicted:

### 1. A maximum of 70% of all income can be raised from rates.



In recent years income from rates has made up around one-third of Council income due mainly in part to the level of grants and subsidies received in the aftermath of the weather events of recent years. It is expected that as these grants and subsidies revert to usual levels the proportion of income received from rates will increase.

### 2. The annual rates increase will be limited to 5%.

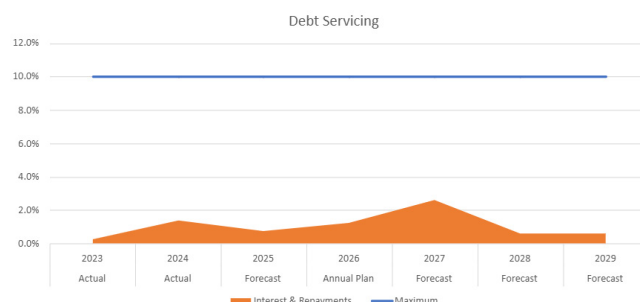


After keeping Rates Increases at 5% or less for many years, Wairoa along with other councils across the country needed to respond to weather events and cost of living increases. As a result rates increases trended upwards from 2021, reaching a high of 19.5% for the 2024/25 year.

A tightening of budgets and review of all budget lines across Council has seen the rates increase for the 2025/26 year back down to 5.2% without impacting current levels of service. The decrease in forecasted Rates increases for the 2028 year show the impact of transferring assets and debt to a new water entity.

The full impact of any changes to Council Activities as a result of Local Waters Done Well will be modelled in upcoming Annual and Long-Term Plans.

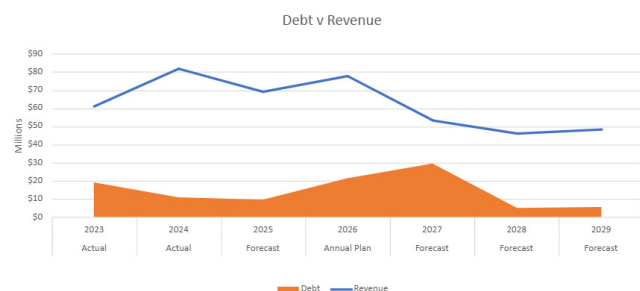
### 3. Loan interest and repayments will be no greater than 10% of rates.



There is considerable headroom for debt servicing. As noted in the Annual Plan 2025/26 most of the Council current debt relates to borrowings to improve Water Assets and are expected to be transferred to a new water services entity during the 2025/26 financial year.

The decrease in debt servicing costs forecasted for the 2028 year assumes the transfer of water related debt will occur. Upcoming Annual and Long-Term Plans will contain further modelling as vital decisions are reached.

### 4. Net external debt must not be greater than 100% of total revenue.



The Local Government Funding Agency allows Councils to borrow up to 175% of its annual revenue, Wairoa District Council has taken a more conservative approach and set a debt ceiling of 100% of annual revenue. Council debt levels currently sit around \$13 Million and is projected to reach \$33.8 Million by the end of 2027/28.

Most of the current debt relates to borrowings required to ensure water assets meet legislative requirements. It is expected our current water related debt will be transferred to a new water services entity as part of the Local Water Done Well programme led by Central Government.

## Investments

Council's most important investment is its Council Controlled Organisation (CCO), Quality Roding Services (Wairoa) Ltd (QRS). The company not only provides a financial return but has a strategic presence for the community, being a substantial employer, sponsor of community facilities and providing a local competitor for major regional tenders, including Council contracts.

In recent years QRS has consistently delivered returns to Council in the form of dividends and subvention payments

at and above expectations. For additional transparency, the table below shows returns achieved on Council's entire portfolio with returns from QRS both included and excluded.

Council's current financial strategy targets a rate of return for investments of at least 0.75% more than its cost of borrowing. Furthermore, we have been able to secure low interest borrowing through our membership of the Local Government Funding Agency.

Performance of Investments	Actual 2023 (\$000)	Actual 2024 (\$000)	Forecast 2025 (\$000)	Annual Plan 2026 (\$000)	Forecast 2027 (\$000)	Forecast 2028 (\$000)	Forecast 2029 (\$000)
<b>Full Portfolio</b>							
Interest and Dividends from Investments	1,494	925	1,413	520	532	543	554
Financial Assets	2,704	10,363	10,358	10,409	10,409	10,414	10,403
Return on Investment	55%	9%	14%	5%	5%	5%	5%
Interest on Borrowings	481	742	516	957	1,410	285	287
Borrowing	19,026	11,026	9,634	21,538	29,723	5,184	5,406
Average Cost of Borrowing	3%	7%	5%	4%	5%	5%	5%
<b>Without QRS</b>							
Interest from Investments	294	825	363	120	122	125	127
Financial Assets	1,454	9,113	9,108	9,159	9,159	9,164	9,153
Return on Investments	20%	9%	4%	1%	1%	1%	1%

## FUNDING IMPACT STATEMENT - WHOLE OF COUNCIL

The Local Government Act 2002 requires Council to prepare a Funding Impact Statement, the format of this is prescribed by the Local Government (Financial Reporting and Prudence) Regulations 2014. This statement provides

a picture of what Council is spending money on and how this spending is funded. The statement does not contain depreciation because this is a non-cash item; instead, the amount spent on fixed assets is included.

	Actual 2023 \$000	Actual 2024 \$000	Forecast 2025 \$000	Annual Plan 2026 \$000	Forecast 2027 \$000	Forecast 2028 \$000	Forecast 2029 \$000
<b>Sources of operating funding</b>							
General rates	11,777	13,155	15,026	15,943	17,248	17,033	17,546
Targeted rates	4,750	5,986	7,256	7,494	8,182	1,169	1,195
Subsidies and grants for operating purposes	30,418	44,351	24,519	8,019	8,026	8,033	8,039
Fees and charges	2,513	3,324	5,891	3,532	3,650	3,343	3,424
Interest and dividends from Investments	1,641	1,077	1,448	505	517	528	539
Local authorities fuel tax, fines, infringement fees, and other receipts	97	82	335	196	201	205	209
<b>Total operating funding (A)</b>	<b>51,196</b>	<b>67,975</b>	<b>54,475</b>	<b>35,689</b>	<b>37,824</b>	<b>30,311</b>	<b>30,952</b>
<b>Applications of operating funding</b>							
Payments to staff and suppliers	48,097	64,756	46,417	30,588	31,313	26,247	26,645
Finance costs	166	1,141	516	957	1,410	285	287
Other operating funding applications	-	-	-	-	-	-	-
<b>Total Applications of operating funding (B)</b>	<b>48,263</b>	<b>65,897</b>	<b>46,933</b>	<b>31,545</b>	<b>32,723</b>	<b>26,532</b>	<b>26,932</b>
<b>Surplus (deficit) of operating funding (A - B)</b>	<b>2,933</b>	<b>2,078</b>	<b>7,542</b>	<b>4,144</b>	<b>5,101</b>	<b>3,779</b>	<b>4,020</b>
<b>Sources of capital funding</b>							
Subsidies and grants for capital expenditure	9,924	14,142	14,856	42,267	15,836	15,922	17,722
Development and financial contributions	-	-	-	-	-	-	-
Increase (decrease) in debt	(1,868)	7,655	(1,392)	8,294	8,185	379	223
Gross proceeds from sale of assets	-	-	-	-	-	-	-
<b>Total sources of capital funding (C)</b>	<b>8,056</b>	<b>21,797</b>	<b>13,464</b>	<b>50,561</b>	<b>24,021</b>	<b>16,301</b>	<b>17,945</b>
<b>Application of capital funding</b>							
Capital - growth	146	-	-	-	-	-	-
Capital - level of service	3,189	15,758	12,747	40,133	15,924	8,521	11,109
Capital - renewals	9,237	5,913	4,473	17,950	15,397	11,694	11,268
Increase (decrease) in reserves	(1,583)	2,204	3,786	(3,378)	(2,199)	(135)	(412)
Increase (decrease) of investments	-	-	-	-	-	-	-
<b>Total applications of capital funding (D)</b>	<b>10,989</b>	<b>23,875</b>	<b>21,006</b>	<b>54,705</b>	<b>29,122</b>	<b>20,080</b>	<b>21,965</b>
<b>Surplus (deficit) of capital funding (C-D)</b>	<b>(2,933)</b>	<b>(2,078)</b>	<b>(7,542)</b>	<b>(4,144)</b>	<b>(5,101)</b>	<b>(3,779)</b>	<b>(4,020)</b>
<b>Funding balance ((A-B) + (C-D))</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>

## STATEMENT OF FINANCIAL POSITION

This report shows what we own, what we owe to external parties and what the Council is worth as at the end of each financial period, or 30 June of each year.

	Actual 2023 \$000	Actual 2024 \$000	Forecast 2025 \$000	Annual Plan 2026 \$000	Forecast 2027 \$000	Forecast 2028 \$000	Forecast 2029 \$000
<b>Current assets</b>							
Cash and cash equivalents	13,688	2,307	3,421	4,246	2,048	2,357	125
Inventories	71	53	51	51	51	56	43
Assets held for sale	13,550	17,161	39	39	39	41	34
Trade and other receivables	-	-	11,155	7,794	7,794	8,382	7,163
Financial assets at fair value	351	-	780	774	774	779	768
<b>Total current assets</b>	<b>27,660</b>	<b>19,521</b>	<b>15,446</b>	<b>12,904</b>	<b>10,706</b>	<b>11,615</b>	<b>8,133</b>
<b>Current liabilities</b>							
Trade and other payables	16,416	20,702	13,091	9,787	9,787	10,287	9,087
Employee benefit liabilities	-	-	596	666	666	766	716
Contract retentions	-	-	2,340	9	9	9	9
Borrowings	11,500	3,500	-	-	-	-	-
<b>Total current liabilities</b>	<b>27,916</b>	<b>24,202</b>	<b>16,027</b>	<b>10,462</b>	<b>10,462</b>	<b>11,062</b>	<b>9,812</b>
<b>Working capital</b>	<b>(256)</b>	<b>(4,681)</b>	<b>(581)</b>	<b>2,442</b>	<b>244</b>	<b>553</b>	<b>(1,679)</b>
<b>Non-current assets</b>							
Property, plant and equipment	455,018	499,886	491,952	481,670	527,990	478,208	487,137
Work in progress	6,093	4,568	22,072	58,083	31,321	20,217	22,376
Investment in subsidiary	1,250	1,250	1,250	1,250	1,250	1,250	1,250
Investment in WSCCO	-	-	-	-	-	86,215	86,514
Loan to related party	1,036	1,037	1,026	1,026	1,026	1,026	1,026
Investment property	361	8,332	8,328	8,385	8,385	8,385	8,385
Biological asset - forestry	115	115	115	115	115	115	115
Intangible assets	568	373	14	114	193	151	108
Assets held for sale	18	18	-	-	-	-	-
Financial assets at fair value	742	781	-	-	-	-	-
<b>Total non-current assets</b>	<b>465,201</b>	<b>516,360</b>	<b>524,757</b>	<b>550,643</b>	<b>570,280</b>	<b>595,567</b>	<b>606,911</b>
<b>Non-current liabilities</b>							
Trade and other payables	49	56	-	-	-	-	-
Landfill aftercare	1,378	2,032	2,032	2,032	2,032	1,032	532
Borrowings	7,526	7,526	9,634	21,538	29,723	5,184	5,406
<b>Total non-current liabilities</b>	<b>8,953</b>	<b>9,614</b>	<b>11,666</b>	<b>23,570</b>	<b>31,755</b>	<b>6,216</b>	<b>5,938</b>
<b>Net assets</b>	<b>455,992</b>	<b>502,065</b>	<b>512,510</b>	<b>529,515</b>	<b>538,769</b>	<b>589,904</b>	<b>599,294</b>

## OTHER INFORMATION

The district covers an area of 4,120 square kilometres with a population estimation of 8,826 based on results from the 2023 Census.

Council is made up of the Mayor (elected at large) and six elected representatives (three from the General Ward and three from the Māori Ward). In addition to their duties as members of Council, the elected members serve on several sub-committees that oversee specific areas of Council operations, and is supported by the Māori Standing Committee.

Council sub-committees and their terms of reference can be found here [www.wairoadc.govt.nz/our-council/about-committees](http://www.wairoadc.govt.nz/our-council/about-committees)

### No impact to Wairoa Māori Ward

A Māori representation poll was held with the Wairoa District Council Election 2016.

The result was in favour for the establishment of Māori Wards to be introduced for the next two triennial elections (2019 and 2022).

A Representation Review was completed by Wairoa District Council in 2024 and included consultation with the Wairoa community.

Based on the feedback and discussions, Council resolved to continue with status quo - mayor elected 'at large and six councillors elected from two district-wide wards as follows:

- a. three councillors elected by electors of the Wairoa General Ward; and
  - b. three councillors elected by electors of the Wairoa Māori Ward,
- without community boards.

The Local Government (Electoral Legislation and Māori Wards and Māori Constituencies) Amendment Act 2024 requires councils that established Māori wards or constituencies since 2020 without a poll to hold a binding poll on the matter at the 2025 local elections.

Wairoa established their Māori Ward by holding a poll prior to 2020 therefore are not required to conduct a poll during this election.

### Council Contact Information:

#### Physical Address:

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#### Phone:

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#### Website:

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#### Email:

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## KEY DATES FOR THE ELECTION

<b>Nominations open</b>	4 July 2025
<b>Nominations close</b>	1 August 2025 at noon
<b>Voting papers delivered</b>	9 - 22 September 2025
<b>Removal of election signs</b>	10 October 2025 no later than 11.59pm
<b>Voting closes</b>	11 October 2022 at noon
<b>Progress and Preliminary results</b>	As soon as practical after close of voting 11 October 2025
<b>Official declaration</b>	17 - 18 October 2025
<b>Candidates' expenses deadline</b>	Mid to late December 2025

## REFERENCES TO DATA PROVIDED IN THE REPORT

Annual Plans	Annual Reports	Other Plans and Policies
Annual Plan 2023/24	2022/23 Annual Report	2024-27 Long-Term Plan
Annual Plan 2025/26	2023/24 Annual Report	Asset Management Plans
		Financial policies
		Cabinet Minute 24 March 2025 – CAB-25-MIN-0080.01
		Cabinet Paper: Replacing the Resource management Act 1991 – Approach to development of new legislation. 24 March 2025

- All Council documents are available on Council's [website: www.wairoadc.govt.nz](http://www.wairoadc.govt.nz)
- Cabinet Papers are available on the Ministry for the Environments website at: <https://environment.govt.nz/what-government-is-doing/cabinet-papers-and-regulatory-impact-statements/replacing-the-rma1991/>
- Local Water done Well information is available on the Department of Internal Affairs website at: <https://www.dia.govt.nz/Water-Services-Information-and-guidance-for-councils>



