Council

6 December 2016



Sharing of the railway corridor with State Highway 2

Department

Engineering

Author & contact officer

Jamie Cox – Engineering Manager

1. Purpose

1.1 The purpose of this report is to seek Council's endorsement of a proposal to reduce travel time on State Highway 2 from Wairoa to Napier.

Recommendation

The Engineering Manager RECOMMENDS that:

- 1. Council offers its support in principal on the proposal for the sharing of the railway corridor with State Highway 2 between Wairoa and Napier, specifically from Esk Valley to Waikare, to reduce travel time on SH2 between Wairoa and Napier.
- 2. Background
- 2.1 The Wairoa District Council has had a number of presentations from Mr Rex McIntyre and co. regarding a proposal to utilise parts of the railway corridor on State Highway 2 between Wairoa and Napier for the purposes of reducing travel time between Wairoa and Napier.
- 2.2 Mr Rex McIntrye has advocated the benefits of sharing the railway corridor with State Highway 2 and seeks Council's endorsement of the proposal.
- 2.3 At the November Council Forum, Council offered its support in principal and that this support, by way of resolution be tabled at the next meeting of HBRC Transport Committee.

Confirmation of statutory compliance

In accordance with section 76 of the Local Government Act 2002, this report is approved as:

- a. containing sufficient information about the options and their benefits and costs, bearing in mind the significance of the decisions; and.
- b. is based on adequate knowledge about, and adequate consideration of, the views and preferences of affected and interested parties bearing in mind the significance of the decision.

Signatories

Author: J Cox

Approved: F Power

NAPIER - GISBORNE TRANSPORT DILEMMA

Proposal to the Regional Leaders

Supported By:



analyse the economics of the transport options for the East Coast. What appears to be a disaster, could well be the opportunity for a radical solution to help the Region in terms of tourism, The railway line blowout has forced us to critically economic growth and general prosperity.

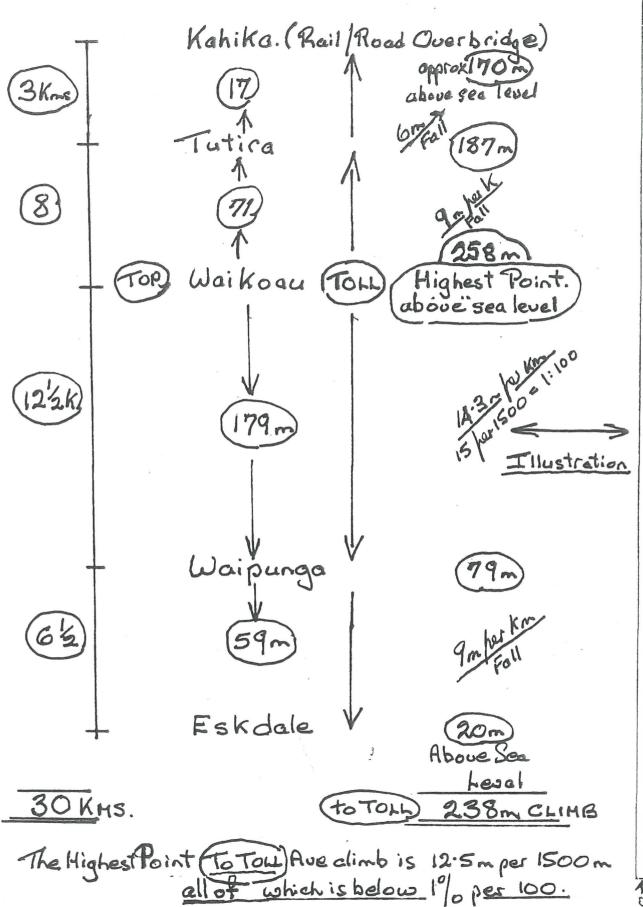
THE SITUATION

ISSUES FACING OUR EAST COAST COMMUNITIES:

- Population 2006-2013 declined by 4,743 (9.7%). (1.4% per annum) Gisborne people and businesses are isolated.
- annum) Therefore, Gisborne/Wairoa population has reduced by 6,930 people. This decline could continue if access to the region does not improve soon. improve. Population 1996-2013 declined by 2,187 (21.5%). (1.25% per Wairoa could be facing terminal economic decline if access does not
- How can we improve the road?
- How economical is the railway?
- How can we promote growth, future prosperity and tourism for the East Coast?

Illustrating Slope of 1% of steepest Fall (Walkoante Waipunga

ESK TO TUTIRA SUNSHINE HIGHWAY ON RAILCORRIDOR DISTANCES and HIGHTS of PROPOSAL.



SOLUTIONS

- INTO A HIGHWAY OF HPMV63 ROAD STANDARD FROM HPMV50 AT PRESENT. CONVERT PARTS OF THE RAILWAY CORRIDOR FROM ESKDALE TO PUTORINO
- SUPERB HIGHWAY WITH EASY BENDS OF 100KPH AND NO HILLS. THE HIGHWAY THE ONLY ROUTE POSSIBLE TO WAIROA/GISBORNE THAT COULD EVER ACHIEVE THE PRACTICALLY FLAT GRADE OF 1-100 THAT THE RAIL PROVIDES WILL GIVE A POHUE AS IT WILL BE WIDER AT 10 METRES WITH NO HILLS OR BENDS. THIS IS TO TUTIRA WILL IN FACT BE BETTER THAN THE TAUPO M5 (8.5 METRES) TO TE THIS OUTSTANDING RESULT.
- INCLUDING GAS, FIBRE-OPTIC CABLE, ELECTRICITY AND FOR BIKE TRAILS THE RAILWAY CORRIDOR COULD BE AVAILABLE FOR FUTURE SERVICES, AROUND NAPIER, WAIROA AND GISBORNE AREAS WHERE SUITABLE.
- LEASE THE LINE FROM GISBORNE TO BEACH-LOOP For railway enthusiasts and forestry usage.

One good highway will double the economic benefits of the two under-performing assets here today.

STAGE ONE

REPLACE THE RAILWAY LINE WITH HIGHWAY FROM ESK TO TUTIRA OVER-BRIDGE (APPROX 29KMS)

				\$5.0M				\$5.0M	\$10.0M	\$20.0M		\$60.0M	
STS (based on estimates from experienced sources)*:	PLUS:	Drainage (Culverts etc), fencing, side walls for	banks and retaining below, underpasses, side	rails, fencing, road signs		NZTA - PLANNING & TENDERING, contracts,	administration, legal + leasing of corridor,	Toll building at Waikoau at Holts Forest	Allow overrun of 20% for unforeseen costs	TOTAL EXTRA COSTS		TOTAL	
ates from		\$23.2M	\$1.8M	\$25.0M	\$7.45M	\$1.350M	\$2.51M	\$0.49M	\$2.56M	\$0.64M	\$15.0M	\$40.0M	
BUDGETED COSTS (based on estima	COSTS:	29 kilometres of road @ \$800,000 per km	3 x tunnels (2 x topped + 1 x over above)	TOTAL ROADING (10m wide) \$862,000 per km	Waikoau Viaduct 149m @ \$50,000 per metre	Abuttments	Midway Tunnels Bridge 57m @ \$44,000 per metre	Abuttments	Esk River Bridge 64m @ \$40,000 per metre	Approaches	TOTAL THREE BRIDGES (Complete)	TOTAL	

TOTAL BUDGETED COST OF PROJECT \$60.0 MILLION.



STAGETWO

REPLACE THE RAILWAY LINE WITH HIGHWAY AROUND THE PUTORINO AREA.

Reducing the length of highway from 7.95kms to 5.3kms.

BUDGETED COSTS:*	Waikari Viaduct (186M) at \$50,000/metre	Waikari Viaduct approaches	Roading (3.8km) @ \$0.815M per km	Unforeseen, drainage, fencing etc	NZTA - PLANNING & TENDERING, contracts,	administration, legal + leasing of corridor	Allow overrun for unforeseen costs	17.00M	TAGE TWO \$17.00M	TAGE ONE \$60.00M	CTACE ONE AND CTACE TWO TOTAL
BUDGETED	Waikari Viaduct (1	Waikari Viaduct ap	Roading (3.8km) @	Unforeseen, drain	NZTA - PLANNING	administration, leg	Allow overrun for	TOTAL	TOTAL STAGE TWO	TOTAL STAGE ONE	STAGE ONE AND

FOR STAGE ONE AND STAGETWO TIME AND FUEL SAVINGS FOR ALL VEHICLES:*

יו ווכררט.		\$50.00	\$8.75	\$58.75	= \$9.006M		\$7.00	\$5.50	\$12.50	= \$5.840M	
IIIVIE AIVO I OLE SAVIINOS I ON ALE VEI IICLES.	TRUCKS	15 minutes @ \$200 per hour	7 litres Diesel @ \$1.25	TOTAL SAVINGS (per truck)	Trucks = $420 \text{ per day (x 365 days} = 153,300) \times 58.75$	CARS	12 minutes @ \$35 per hour	2.5 litres of petrol @ \$2.20	TOTAL SAVINGS (per car)	Cars = $1280 \text{ per day (x 365 days} = 467,200) \times 12.50$	

COMBINED SAVINGS - ALL VEHICLES PER YEAR

TO NAPIER/WAIROA/GISBORNE REGION = \$14.846M

41 years for trucks to pay for road at \$77M will reward = \$0.6 Billion in benefits for time and fuel to the regions.

(RTANZ have agreed to pay \$12 per truck as a Toll.)

This Toll will pay off the road in 41 years, courtesy of the truckers.

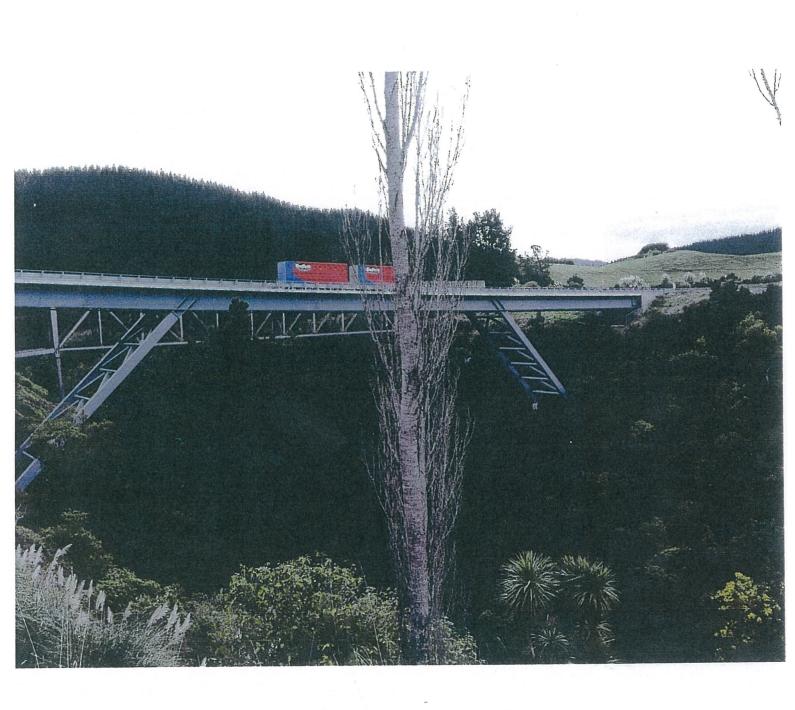
NZTA - VEHICLES ON HIGHWAY

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Details	Year Date	Vehicles Ave/Day Trucks Ave/Day Cars Ave/Day	Trucks Ave/Day	Cars Ave/Day
Tutira = Sandy Creek Road be-	2011	1645		
tween Matahorua Road	2012	1666		
trucks 24.7% + Cars 75.3%	2013	1682	415	1267
Vehicle Total Projected	2014	1700	420	1280
Te Pohue = 1km North	2011	2808		
(Telemetry Site)	2012	2794		
Trucks 18.6% + Cars 81.4%	2013	2782	517	2265
Gisborne Rakauroa	2011	1061		
(Parahohonu Bridge)	2012	896		
Trucks 21.3% +Cars 78.7%	2013	903	192	711

Napier to Gisborne HZ is the only highway to a major port (Napier) that is a black road - 'HIGH RISK'. (meaning high fatal and serious injuries). All other major ports in NZ are green roads - 'LOW RISK'.

RESULTS (Ratio per 100) Vehicles Ave/Day - NZTA Official Figures

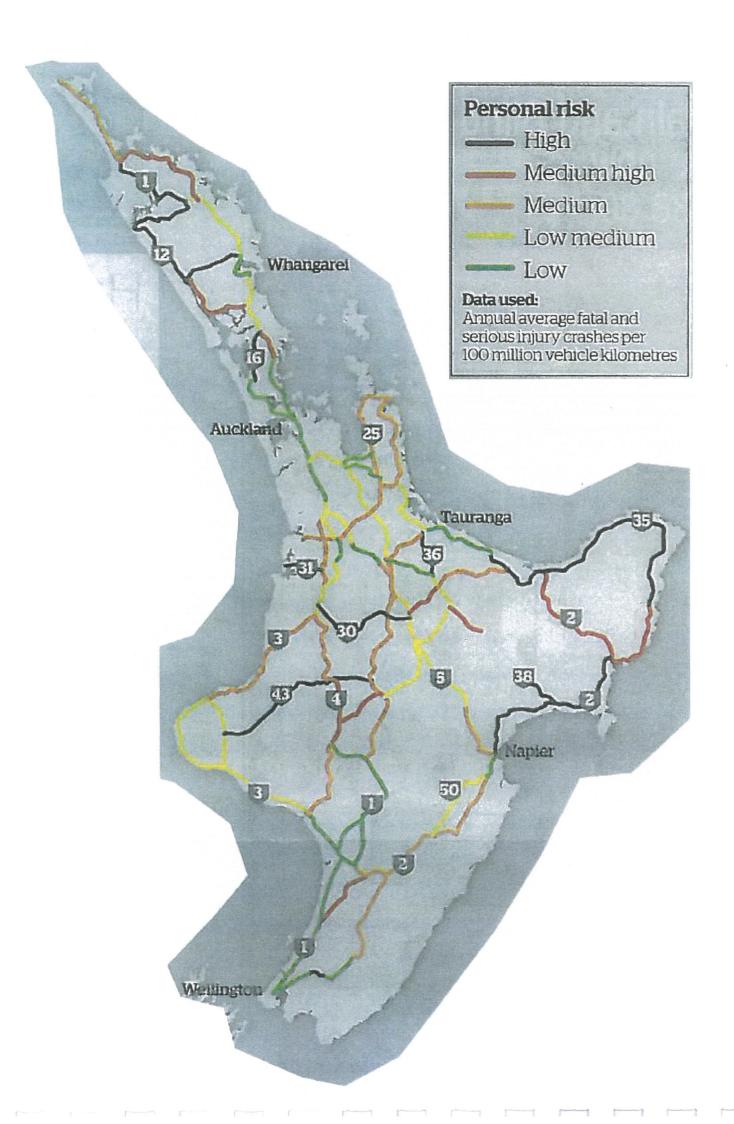
From:	Taupo Te Pohue (SH5)		Wairoa Tutira (SH2)		Gisborne Rakauroa (SH2)
Trucks	517	Ratio %	415	Ratio %	192
		55:45		68:32	
		(11 to 9)		(7 to 3)	
Cars	2265	Ratio %	1280	Ratio %	711
		64:36		64:36	
		(2 to 1)		(2 to 1)	



STAGE THREE

INCREASED COMFORT FOR MOTORISTS

- Economic growth for the East Coast economy.
- Safer driving conditions due to larger sweeping radius corners.
- Eliminating 69 low speed (Average 48kph) corners and over 25kms of very steep grades. (Devils Elbow and Waikare Gorge)
- Increase tourist numbers to the Wairoa/Gisborne region.
- Fuel and carbon emissions saving for the transport industry with higher safety and reliability of deliveries.
- boulders across Devil's Elbow on the only traffic link from Napier North to Wairoa/Gisborne. Less chance of road closure due to unstable country, eg; Sept 2014 - 2 days slips and huge
- Eliminates railway line maintenance.
- Eliminate the large cost of maintenance to the Tangoio, and Putorino roads.
- This completely opens the door forever for Gisborne and Wairoa Isolation.



MATAHORUA GORGE BRIDGE

per metre which is incredibly cheap for this type of structure - this uses 30% less steel than normal At 137 metres long and 61 metres high, this is a "design/build" project. The unit cost is \$40,000 and was an award winning and European designed and patented bridge.

THE CONTRACTORS were all from Hawke's Bay and are still available.

DOWNER Hawke's Bay was the leading contractor.

EASTBRIDGE NAPIER - Welding and Steel.

NAPIER SANDBLASTERS - Blasting and Painting

FIRTH'S CONCRETE NAPIER

CONCRETE STRUCTURES NZ LTD HASTINGS - Structures (own the largest crane in NZ bought for this project and still own it)

Matahorua Gorge Bridge with all these contractors available. The benefit from these contracts will flow through to Napier and Hastings to the value of \$20-25 million which will benefit Hawke's Bay The two viaducts that are required for the new highway will be identical to the Matahorua Gorge Bridge on very similar ground. These two bridges should cost about the same to build as the like the Christchurch Earthquake.

The roading also would benefit Hawke's Bay contractors by \$30-35 million. Grand Total \$60M.

THE CONCLUSION

We have taken into account the annual cost of maintaining both an uneconomical rail link and a road route that traverses some of New Zealand's most unstable country and is the only road going to a port (Napier Port) in NZ to be graded as a 'Very High Risk' Strategic Highway. Since Cyclone Bola (1988) the railway line has spent years closed, this proves that it is obviously un-sustainable to continue pouring money into this scheme.

largely outside it's own area, it is imperative that we have a roading infrastructure, shifting 70% When we consider that the Gisborne/East Coast province produces and supplies commodities of Gisborne's freight and 100% of Wairoa's freight, that is situated on the best possible terrain. This will be only a once in a lifetime opportunity to transform completely this vital and strategic main highway.

NOTE: This proposal is supplied with the support of qualified civil engineers, bridge builders and government statistics. Figures provided are indicative only as of June 2014.

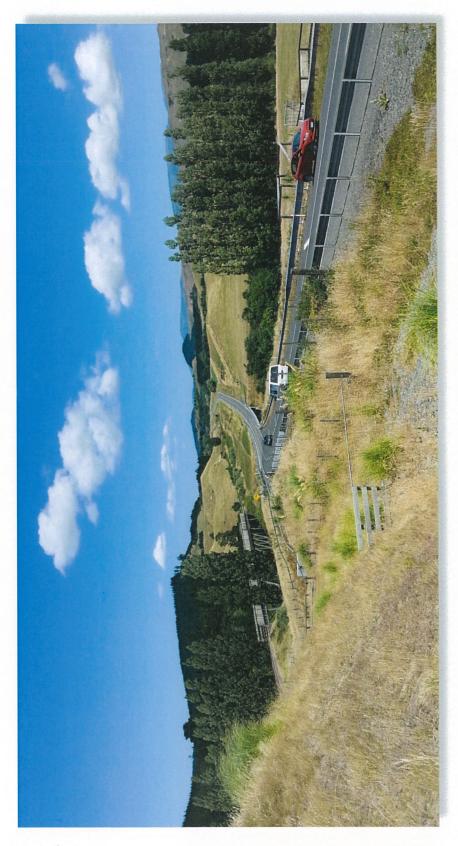
THE CONCLUSION II

Finally this proposal has been 100% supported by the Road Transport Association NZ who would be prepared to pay a truck toll of up to \$12 each way to transform this highway.

The road would be HTMV65 Grade, 10 metre wide Super Highway and free to all cars, motorbikes, caravans and small trailers. The toll suggested would pay for the road in approximately 40 years, using NZTA figures for truck volumes. The Government Road Transport will recover all their initial capital outlay from the tolls, within 40 years just as the Auckland Northern Gateway Toll Road which is now operating with a 35 year payback.

(RTANZ) at no cost to taxpayers at all and will deliver a 21st Century Super Sunshine Highway This is virtually a very generous gift to Hawke's Bay/Wairoa/Gisborne from the Road Users from Hawke's Bay to Wairoa and Gisborne.

WOULD YOU LIKE A ROAD LIKE THIS FROM WAIKARI GORGE TO ESKDALE?



The new 2011 Matahorua Bridge and 9 metre wide road beside the 1931 Rail Viaduct looking South.

Sandy Walker – Area Executive Road Transport Association New Zealand Inc. 16 Symons Street Hastings 4122



RLTP Submission Support Document Napier – Gisborne Transport Dilemma 13th February 2015 – HB Regional Council

The Road Transport Association supports the submission in its entirety but would also like to make it clear it also supports multimodal transport options where they can be economically justified, however in this case there are large sums of money needing to be spent on both the rail and the State Highway corridors of which there is limited funding (if any) for either project at present so industry is fully supporting superior self-funded State Highway improvements that satisfies the requirements of both Freight and passenger transport and meets the needs of the NZ Transport Agencies objectives of Safer Journeys.

Stage One and two of the proposal has huge benefits in terms of achieving what is required of the NZ Transport Agency within our region to open the corridor up safely to High Productivity Motor Vehicles in line with Government initiatives for "more freight on less trucks" with operators benefitting by having a flatter and safer road network than what is currently provided to gain better economical operating costs. Industry does realize the realignment of the Waikare Gorge is necessary with or without the project for full High Productivity Motor Vehicles access between Gisborne and Napier, however the cost of manufacturing bridges and shifting construction equipment such as cranes and machinery would be dramatically reduced if the two projects were combined saving the region a substantial amount boosting economic benefits earlier than forecast.

Other benefits that would come with natural attrition from such projects is the recent conversation around carbon footprint which was had at the G20 summit attended by the Honourable John Key. Industry has one large transport company within New Zealand that has already received a signed fourteen year contract with Toyota New Zealand for transport of their product range due to buying into the EECA fuel savings program substantially reducing their CO2 emissions giving Toyota a carbon neutral status which is something to be proud of on the world stage. The potential combined savings of CO2 emissions for both truck and car on the 40 kilometre stretch of road from Napier to Tutira alone would equate to 2,175.38 tonnes based on 240 annual business days of work per annum of which would dramatically increase with changes to volumes of traffic or the work day calendar and the completion of the Waikare Gorge realignment.

Other issues that support the proposal are recent road closures on SH2 (devils elbow) North of Napier and SH2 Waioeka Gorge North of Gisborne to Tauranga and Auckland with the only route available for heavy vehicles and 50MAX being via SH5 the Napier/Taupo Road.





This adds substantial costs to the operator and the customer but the ability to meet their client's demands is paramount which would only improve the burden of the extra costs and travel times with less kilometres of travel by using the proposed route leading directly onto SH5 further north of Napier rather than the existing corridor which on a return journey equates to an added two and a half hours of travel time which puts pressure on operators and professional drivers to comply with the Logbook and Work Time Rule considering the nearest opportunity for drivers to take a break or obtain overnight accommodation is on State Highway 2 between Café 287 near Wairoa and State Highway 5 the Rangitaiki Tavern near Taupo approx. 5.5 hours apart with a fully laden vehicle.

Unfortunately in the case of the rail network there is no direct link from Gisborne or Hawke's Bay to Auckland and all rail movements North must first go South to Palmerston North then North to Auckland which adds both substantial time and costs and puts the many perishable goods that are grown in both regions at risk on any given day making rail a less likely mode of transport with time sensitive freight reaching its destination hence the need for better and safer roads that will remain open during severe weather events allowing continued freight and passenger movements and prosperous economic growth to both regions 24 hours per day 365 days of the year.

Thank you for your time.