

## Part One – Social Development

# Social Development

Council does not invest directly in social development programs and there is no budgetary provision for this activity. However, Council does participate actively through the Tairawhiti Development Partnership Social Development Forum in terms of social development contributions throughout the region and on a local level Council is participating in the Wairoa Social Development Project 2008-10. A summary of these initiatives is provided below.

### Tairawhiti Development Partnership Social Development Forum

The Tairawhiti Development Partnership comprising local government, iwi, and the business and community sectors in Gisborne and Wairoa was established in May 2000 to provide a collaborative forum to advance economic and social development in Tairawhiti. While a Memorandum of Understanding between the Crown and the Partnership was signed to this effect in November 2000, in 2003 Ministers agreed to enter into another Memorandum of Understanding with the Partnership specifically focussed on social development. The expectation was that the Memorandum of Understanding would form the foundation for an ongoing partnership approach and high-level commitment to achieving an agreed set of social development outcomes and actions for Tairawhiti.

On 26 August 2005 an alternative approach to developing a new Memorandum of Understanding was agreed to by the Partnership.

- The 2002 Memorandum of Understanding continues to be the high-level commitment, between the Partnership and the Crown, for working collectively and cooperatively to promote and enhance economic and social development in Tairawhiti.
- The Partnership completes a revised Tairawhiti Social Development Strategy and on the basis of this develops a Tairawhiti Statement of Intent. MSD combines the relevant outcomes from the 2005/06 departmental Statements of Intent.
- The Partnership and relevant departments come together to identify joint outcomes and priority actions for advancing social development in Tairawhiti. A shared Statement of Intent and action plan for achieving the identified joint outcomes and priorities is developed and agreed to by Chief Executives of relevant government departments and the Partnership.
- MSD facilitates the preparation of integrated contracts and other functional mechanisms across Tairawhiti (i.e. East Coast; Turanga; Wairoa) to give effect to the 2002 Memorandum of Understanding and shared Statement of Intent and action plan.
- A joint process is agreed between the Partnership and relevant departments for reviewing progress against agreed outcomes and actions and to address any issues that may arise with implementation.<sup>1</sup>

Significant progress has been made on this approach and in developing a social development agenda for Tairawhiti. The next phase involves using MSD's Local Services Mapping process<sup>2</sup> as a vehicle to refine and further develop the social development result and action areas. The process was approved by the Tairawhiti Development Partnership on 2 November 2006.

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<sup>1</sup> 3 August 2005, "Memorandum of Understanding: Proposal for moving forward", a report to the Tairawhiti Development Partnership prepared by Amohaere Houkamau based on a MSD proposal.

<sup>2</sup> Local Services Mapping is a results-focused process designed to improve the lives of families in their communities. It aims to build a coalition of community partners which will agree a set of actions to achieve demonstrable results for families and communities.

## Part One – Social Development

Key components of the Tairawhiti Social Development Agenda

Three key components of the Tairawhiti Social Development Agenda have been completed to date. These are:

- a vision of social wellbeing for Tairawhiti
- a set of social development outcome statements
- key priority focus areas for action over the next three to five years.

### Tairawhiti Social Wellbeing Model

In April 2005 the Tairawhiti Social Development Forum tasked a working group to begin developing a Tairawhiti-specific model of social wellbeing. The purpose of the wellbeing model was to help:

- inform key social development outcomes and priorities for the region
- improve the 'fit' between local needs and the various government initiatives being implemented or planned for implementation in Tairawhiti
- with analysing and evaluating the accumulative effect of Tairawhiti and Government investment in a range of social activities in the region
- to clarify how specific actions are likely to contribute to the wellbeing of Tairawhiti people, whānau, hapu, iwi and community groups.

Between April and August 2005 working group members met frequently to begin developing the model and facilitated a number of hui with various community groups to ascertain a broad range of views about what "well-being is" and "what a well person in Tairawhiti looks like". The outcomes of these discussions and consultations were analysed and a draft wellbeing framework and profile of a 'well' Tairawhiti person were designed. The key themes of wellbeing outlined in the report informed the development of a draft vision statement of social wellbeing for Tairawhiti. The vision statement (as follows) was approved by participants at the 24 March 2006 collaborative planning workshop<sup>3</sup> and by the Tairawhiti Development Partnership at their meeting on 14 April 2006.

#### VISION: Social Wellbeing

All people in Tairawhiti:

- have healthy attitudes and values and are **balanced** in every area of their life – mentally/emotionally, spiritually, relationally, physically & culturally
- have a strong sense of **purpose** and are committed to achieving this
- have a strong sense of **identity** that they are both proud of and comfortable with
- feel **secure** in who they are, the choices that they make and are able to access the services they need when they need them
- are strongly **connected** to the community, are able to **participate** in a range of activities and feel empowered to positively contribute to society
- are **interdependent** because they have strong and healthy relationships with others, in particular their whānau, friends & the wider community, that is built on reciprocity and key fundamental values such as unconditional love, caring, trust and respect.

<sup>3</sup> Approximately forty people, representing central government, local government, iwi and the community sector participated in the workshop.

## Part One – Social Development

### Social Development Outcome Statements

**Social Development and Participation**

A community where all people in Tairāwhiti are respected and valued and able to actively participate in and positively contribute to the economic, social, cultural and environmental wellbeing of Tairāwhiti.

**Health and Disability**

An environment in which all people in Tairāwhiti are able to achieve a lifetime of good health and wellbeing.

An environment that supports people with disabilities to lead independent inclusive lives.

**Housing**

All people in Tairāwhiti are able to access quality, affordable and suitable housing that meets their needs.

**Education and Training**

All people in Tairāwhiti are active learners, involved in life-long learning that equips them with the skills and knowledge they need to be able to reach their full potential.

**Employment**

An environment that promotes a strong culture of participation, success and productivity in work and enables all people in Tairāwhiti to achieve economic independence.

**Justice**

Tairāwhiti is a safe and caring community free from all forms of victimisation, violence and abuse, and committed to justice and fairness for all.

The collaborative work undertaken to date provides a good starting point for building a meaningful and coordinated whole of government and community social development action plan

### Wairoa Social Development Project 2008-10.

The Wairoa Social Development Project 2008-10 is led by the Wairoa Community Development Trust with involvement from a broad range of key social development stakeholders and community groups including Council.

**Purpose**

1. The purpose of this project is to identify the social development needs and desired outcomes for the community of Wairoa, undertake an inventory of community assets/resources, review current initiatives, and identify the role of the Wairoa Community Development trust in achieving the desired social development outcomes.
2. This project will also provide input to the Wairoa District Council's LTCCP process.

## Part One – Social Development

### Deliverables

The main project deliverables are:

- A network of community, local government, iwi and central government agency representatives convened; and a working group facilitated by the Wairoa Community Development Trust for the purpose of promoting Wairoa's social development.
- A paper presenting Wairoa social development data and trends, reporting on local social development initiatives , and indicating possible areas of need, gaps in existing initiatives or opportunities to enhance the community's social development.
- A social development needs assessment, produced by a community workshop.
- A statement of medium to long-term social development outcomes for Wairoa, produced by a community workshop.
- A report containing an inventory of community assets/resources, an assessment of community strengths to achieve key social development outcomes, identification of gaps where further capacity building is required, and an social development strategy implementation plan to be facilitated by the Wairoa Community Development Trust.
- Input to the Wairoa District Council's LTCCP process.

## Part One – Māori Involvement in Decision-Making

# Māori Involvement in Decision-Making

### Legislative Background

I raro i te mauri o te Tiriti o Waitangi me āta kōrero te Kaunihera Takiwā ki ngā tangata whenua nōna nei te whenua, te ahikaa me te mana ki runga i ngā wahi i whakatapua e o rātou tūpuna. Mā reira e whakamana ngā wawata o ia rohe, o ia rohe i roto i te Kaunihera Takiwā o Te Wairoa kia tūtuki ai te hā o te Tiriti o Waitangi.

Within the spirit of the Treaty of Waitangi, the Wairoa District Council must consult with Māori who are the descendents of the original inhabitants, who own the land, who currently reside in the area, and who exercise traditional authority over the areas made sacred by their ancestors.

The Local Government Act 2002 requires that Council ***“must, in the course of its decision-making process in relation to a matter, give consideration to the views and preferences of the persons likely to be affected by, or to have an interest in, the matter”***.

Section 81 of the Act specifically requires Council to:

- (a) Establish and maintain processes to provide opportunities for Māori to contribute to the decision-making processes of Council, and
- (b) Consider ways in which it may foster the development of Māori capacity to contribute to the decision-making processes of Council, and
- (c) Provide relevant information to Māori for the purposes of (a) and (b) above.

Through this consultation process the aspirations of each area within Wairoa will be realised in accordance with the Local Government Act 2002, and the principles of the Treaty of Waitangi 1840.

### Position Statement

The Wairoa Community is 60.7% Māori compared to 14.6% in New Zealand as a whole. This means that Māori are well represented at most levels within the community.

Council acknowledges that specific iwi have ahikaa (unbroken occupation) and exercise mana whenua (maintenance and sustainable management of land) over lands within the Council's boundaries. Council consult iwi for the purpose of the Resource Management Act 1991 (where there is a duty to consult with tangata whenua) and where there is mutual agreement between the Council and iwi exercising mana whenua. The Council also acknowledges that specific iwi have historical and spiritual ties to land within Council's boundaries.

Within the Wairoa District there are several Rūnanga or Iwi Authorities which involve themselves in a range of issues, these include: Wairoa Taiwhenua, Te Rūnanga o Tuhoē Pōtiki ki Waikaremoana, Te Whānau o Rongomaiwahine Trust, Te Mana Taio o Rongomaiwahine, Te Iwi o Rakaipaaka Incorporated, Ngāti Pahauwera Incorporated, Lake Waikaremoana Hapū Restoration Trust, Ngati Pahauwera Development and Tiaki Trusts, Ngati Kahungunu Iwi Incorporated and the Wairoa-Waikaremoana Māori Trust Board.

The Council maintains processes that provide opportunities for Māori to contribute to decisions. The Wairoa District Council Māori Standing Committee, (the group who advise and support Council on things pertaining to Māori) advise on how best to manage the consultation process and to facilitate relationships between the Council and iwi exercising mana whenua.

The Wairoa District Council Māori Policy is currently under review and will outline the relationship between the Council and tangata whenua. Council will continue to consider, and where appropriate, implement ways to foster the development of Māori capacity to contribute to the decision-making process.

## Part One – Māori Involvement in Decision-Making

Council have adopted the following steps to further facilitate and enhance Māori involvement in decision-making:

1. Council has established the position of Māori Liaison Officer. The roles of this position are:
  - To liaise with local hapū to ensure they understand the processes of Council, how they can become involved and to ensure that their views are considered by Council on matters of concern to them.
  - To ensure Council and management have an understanding of tikanga and don't alienate Māori through their actions.
2. As part of its Māori Policy review, Council is re-evaluating the structure and composition of its Māori Committee. It is intended that this Committee will continue to be funded and supported by Council and regarded as a Standing Committee. The Māori Committee will be free to discuss any item on Council agendas and make recommendations to Council on those matters.
3. In Consulting with the public Council has a history of meeting with Māori and the Community on local marae where appropriate.
4. Council has a commitment to work with Māori at a variety of levels to both raise awareness of issues and hear their voice before making decisions.

### Monitoring Our Effectiveness

Council's effectiveness in involving Māori in decision-making will be measured in the following ways:

1. The percentage of Māori Councillors elected approximately reflecting the percentage of Māori in the Community.

2. The degree to which Māori participate in Council/Community consultation.
3. The attendance of elected representatives at meetings of the Māori Committee.

## Part One – Collaboration

# Collaboration

Council actively participates in a number of local, regional and national forums and partnerships which benefit the Wairoa community. The examples of collaboration below are a small sample of Council's collaborative interaction.

### TAIRAWHITI DEVELOPMENT PARTNERSHIP

#### Purpose

The Tairawhiti Development Partnership (TDP) was established in May 2000 in response to the Government's Regional Economic Development special assistance programme for the Northland, East Coast and West Coast region.

The TDP provides a forum for co-operative and collective activity between the various sectors and communities in Tairawhiti to **promote and enhance the economic, cultural, environmental and social development of the region.**

#### Partners

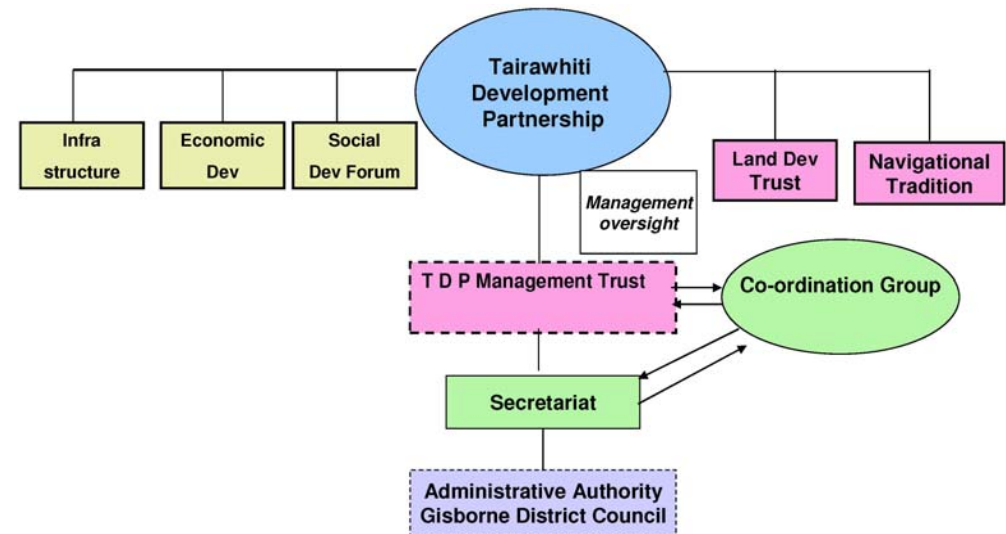
The membership of the **Tairawhiti Development Partnership** consists of:

- Mayor of Gisborne District
- Mayor of Wairoa District
- Chairman – Te Runanga O Ngāti Porou
- Chairman – Te Runanga O Turanganui-a-Kiwa
- Kahungunu Ki Te Wairoa
- Business Representative (2)
- Community Representative (2)

#### Role

In all, the TDP sees its role as a **catalyst and facilitator of projects** and since its inception it has initiated, coordinated, sponsored and advocated for a number of initiatives, programmes and developments that have occurred within the Tairawhiti Region.

The TDP structure has several operational management and consultative elements as illustrated below:



Directly under the TDP is the **Tairawhiti Development Management Trust**. It comprises:

- Chairman – Currently Business Representative on TDP
- CEO – Te Runanga O Ngāti Porou
- CEO – Te Runanga O Turanganui-A-Kiwa
- Consultant
- Wairoa District Councillor
- Gisborne District Councillor
- Kahungunu Ki Te Wairoa.

## Part One – Collaboration

The **Coordination Group** (working group) comprises the:

- CEO, Te Runanga O Turanganui-a-Kiwa
- CEO, Te Runanga O Ngāti Porou
- CEO, Kahungunu Ki Te Wairoa
- Chief Executive, Gisborne District Council
- Chief Executive, Wairoa District Council
- Economic Development Officer (GDC)

And Representatives of the following Government Departments:

- Ministry of Economic Development
- Te Puni Kokiri
- Ministry of Social Development
- New Zealand Trade & Enterprise
- REAP (Rural Education Activities Programme)

**Several subsidiary Trusts and Working parties of TDP** report directly to the TDP. These are the:

- TDP Land Development Trust (established in 2004 to administer the Land Development MRI).
- Navigational Traditions (Project) Working Party (superseding Tourism Group)
- TDP Social Development Group, which has an Education and Training sub-group.
- Infrastructure Group (only active occasionally)
- Economic Development Group (now moribund)

Originally the Coordination Group was the operational group and reported to the TDP. Since the establishment of the Management Trust this Coordination Group has exercised an oversight only and eventually will be phased out.

In all, some 54 people are involved directly in the Tairāwhiti Development Partnership organisation (some members are involved in more than one element) and all except the part-time Secretariat

provide time on a pro-bono, cooperating “partner pays” or voluntary basis.

### 2.1.2 Vision

*The Tairāwhiti Development Taskforce Strategic Plan (2002) states the following vision:*

***All sectors and communities in Tairāwhiti working cooperatively to achieve the full potential for sustainable social and economic growth for the region.***

### **BUILDING CONTROL EAST COAST CLUSTER GROUP**

Five Councils on the East Coast, Gisborne, Napier, Hastings, Central Hawke’s Bay and Wairoa have been working together since October 2005 to improve customer service by streamlining their building consent processes.

Prior to this time it was evident the Councils, although similar, had different approaches to building control tasks. The formation of the Cluster group had an initial focus of working together towards attaining accreditation and registration as individual Building Consent Authorities and providing a unified approach in service, inspections, processing and technical decisions.

All Councils in the East Coast Cluster are now Building Consent Authorities but as this needs to be maintained and Phase 2 of accreditation is to be prepared for and implemented, the continuation of this cross council cooperation and shared services is seen as being beneficial to the district and region.

The group currently operates as a group of BCA representatives but may need to alter to a group working as one unit developing systems, documents and processes that are to be applied for and used across the cluster. This would mean a significant increase in workload and a cluster co-coordinator would need to be employed.

## Part One – Collaboration

### REGIONAL LAND TRANSPORT COMMITTEE

This committee includes Regional Councillors and appointees from transport interests and other Councils in the region. The aim is to prepare both the Regional Land Transport Strategy and the regional land transport programme for approval by Council, and consider other issues related to Land Transport which have a regional impact.

### ROAD CONTROLLING AUTHORITIES FORUM NEW ZEALAND

The Road Controlling Authorities Forum New Zealand Inc (RCAF or RCA Forum) is a closed, non-political group with representatives from the 73 territorial local authorities, the Department of Conservation, Land Transport New Zealand, Local Government New Zealand and Transit New Zealand. Since 1 August 2008 Land Transport New Zealand and Transit New Zealand have become the NZ Transport Agency (NZTA).

The RCAF consists of the Executive, comprising Convenors and representatives of the member organisations, as well as the individual members from the 73 territorial local authorities.

The purpose of the RCAF is to exchange information and provide updates on working groups, legislation, standards and guidelines, highway and procurement strategies and other issues relevant to road controlling authorities and the other member organisations.

As the RCAF is an Incorporated Society it works to a set of Rules.

The RCAF also has a Strategic Plan.

The RCAF Vision is to 'Assist Road Control Authorities to make informed decisions'.

### ROAD SAFETY

Forum to discuss road safety issues with all Hawke's Bay Councils, Road Safe HB and the Police and how we can address these issues.

The aim of this forum is to reduce the incidence and severity of road crashes in the Hawke's Bay Region.

### LIAISON MEETINGS WITH NEW ZEALAND TRANSPORT AUTHORITY

The New Zealand Transport Agency (NZTA) is a Crown entity established on 1 August 2008, under the amended Land Transport Management Act 2003, bringing together the functions of Land Transport New Zealand and Transit New Zealand to provide an integrated approach to transport planning, funding and delivery.

NZTA contributes to an integrated, safe, responsive and sustainable land transport system, in support of the updated New Zealand Transport Strategy.

They work in partnership with regional and local authorities, the transport industry and communities to achieve this.

NZTA is focused on delivering four key outcomes:

- integration
- safety
- sustainability
- value for money.

They provide a vital link between government policy making and the operation of the transport sector.

### HAWKE'S BAY CIVIL DEFENCE EMERGENCY MANAGEMENT GROUP JOINT COMMITTEE

The Civil Defence Emergency Management Act 2002 requires all local authorities within a region to form a Civil Defence Emergency Management Group as a joint standing Committee under Section 114S of the Local Government Act 1974.

## Part One – Collaboration

The Joint Committee is composed by including a representative from each local authority that is a member of the Group; representatives must be a chairperson or mayor of that local authority or an elected person from that local authority, who has delegated authority to act for the chairperson or mayor.

### **WAIROA COMMUNITY DEVELOPMENT TRUST**

The Wairoa Community Development Trust aspires to working with local, regional and central government and other providers of services to ensure that services will enhance the social, economic, cultural and environmental development of the Wairoa region. The Trust also hopes to create a more entrepreneurial attitude amongst all residents of Wairoa, especially young people and to encourage a community where business, social and environmental communities work together to leave a legacy for the next generation.

In 2007, staff from the Wairoa District Council and members of the Wairoa Community Development Trust met to discuss their mutual interest in the social, cultural, economic and environmental wellbeing of Wairoa. As a result of these discussions the Council and Trust resolved to enter into a Memorandum of Understanding (MOU) which the parties signed on 12 February 2008.

The purpose of the MOU is to create an understanding of the relationship between the Council and the Trust. It defines guidelines and processes for a positive future working relationship between the Parties in a way that will enable them to meet their obligations and achieve their desired individual and joint outcomes. The overarching goal for all their activities in respect of Wairoa is to ensure they will 'enhance Wairoa as a good place to live'.

## Part One – Collaboration

### Regional Collaboration and Shared Services

The table below sets out areas where the 5 Hawke's Bay councils have or are currently working together to provide effective and efficient services to the people of Hawke's Bay.

| Initiatives                           | Hawke's Bay Regional Council | Wairoa District Council | Napier City Council | Hastings District Council | Central Hawke's Bay District Council |
|---------------------------------------|------------------------------|-------------------------|---------------------|---------------------------|--------------------------------------|
| <b>Community Services</b>             |                              |                         |                     |                           |                                      |
| Pettigrew Green Arena                 |                              |                         | ✓                   | ✓                         |                                      |
| Shared Library Services               |                              |                         | ✓                   | ✓                         |                                      |
| Pathway Development                   | ✓                            |                         | ✓                   | ✓                         |                                      |
| Settlement Support Service            |                              |                         | ✓                   | ✓                         |                                      |
| Youth Transition Service              |                              |                         | ✓                   | ✓                         |                                      |
| Regional Cultural Archives            | ✓                            |                         | ✓                   | ✓                         |                                      |
| Road Safety Initiatives               | ✓                            | ✓                       | ✓                   | ✓                         | ✓                                    |
| <b>Corporate Support</b>              |                              |                         |                     |                           |                                      |
| Joint Property Valuation Contract     | ✓                            | ✓                       | ✓                   | ✓                         | ✓                                    |
| <b>Economic</b>                       |                              |                         |                     |                           |                                      |
| Hawke's Bay Incorporated              | ✓                            | ✓                       | ✓                   | ✓                         | ✓                                    |
| <b>Environmental</b>                  |                              |                         |                     |                           |                                      |
| Environmental awards                  | ✓                            |                         | ✓                   | ✓                         |                                      |
| Recreational Water Quality Monitoring | ✓                            | ✓                       | ✓                   | ✓                         | ✓                                    |
| <b>Essential Infrastructure</b>       |                              |                         |                     |                           |                                      |
| Omarunui Joint Landfill               |                              |                         | ✓                   | ✓                         |                                      |
| Stormwater Drainage                   | ✓                            |                         | ✓                   | ✓                         |                                      |
| <b>Strategy and Planning</b>          |                              |                         |                     |                           |                                      |

**Part One – Collaboration**

|                                       |   |   |   |   |   |
|---------------------------------------|---|---|---|---|---|
| Regional Transportation Strategy      | ✓ | ✓ | ✓ | ✓ | ✓ |
| Heretaunga Plains Urban Growth        | ✓ |   | ✓ | ✓ |   |
| Solid Waste Management Plan           |   |   | ✓ | ✓ |   |
| Regional Community Outcomes           | ✓ | ✓ | ✓ | ✓ | ✓ |
| Community Outcome Monitoring          | ✓ | ✓ | ✓ | ✓ | ✓ |
| Regional Strategic Coordination Group | ✓ | ✓ | ✓ | ✓ | ✓ |
| Civil Defence Group                   | ✓ | ✓ | ✓ | ✓ | ✓ |
| Policy Sharing                        | ✓ | ✓ | ✓ | ✓ | ✓ |

**Emerging Areas for Collaboration**

The five councils will explore how they might work together in a number of emerging areas, the key ones being:

- the feasibility of joint regional and/or district plans;
- efficiencies in compliance processes under the Building Act
- efficiencies in engineering activities including design, asset planning and contracting.